Foothills Animal Shelter

Independent Auditor’s Reports and Financial Statements

December 31, 2025

Foothills Animal Shelter
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Independent Auditor's Report

Board of Directors
Foothills Animal Shelter
Golden, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of Foothills Animal Shelter and its discretely presented component unit (collectively, the Shelter) as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the Shelter's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the Foothills Animal Shelter and its discretely presented component unit as of December 31, 2025, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Shelter and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Shelter's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Shelter's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Shelter's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Forvis Mazars, LLP

Denver, Colorado
June 25, 2026

The following Management's Discussion and Analysis is designed to provide an analysis of Foothills Animal Shelter's (the Shelter) financial condition and operating results and to inform the reader of the Shelter's financial activities. The financial statements of the Shelter are presented as a local governmental entity of the state of Colorado engaged in the operation of providing an animal shelter to the communities within Jefferson County.

Additionally, the Shelter has a related entity that is a 501(c)(3) Friends of Foothills Animal Shelter (Friends) whose mission is raising funds to support the work of the Shelter. As a supporting organization of the Shelter, the activities of Friends are reported as a "Component Unit" in the audited financials.

The Management's Discussion and Analysis should be read in conjunction with the financial statements.

2025 Financial Highlights for both the Shelter and Friends

- Friends saw an increase in donations by 35% from 2024, to $2.9 million in total. This allowed Friends to transfer approximately $2.5 million to the Shelter to support its mission.

- Friends' ending Net Position in 2025 is $304,598 of this; $273,521 is unrestricted. There is $31,077 in restricted funds for other purposes.

- Update from Animal Relief Fund (ARF) to Operational Readiness Fund (ORF), board approved 11/20/2025, to broaden potential usage of funds from exclusively animal veterinary emergencies to operational emergencies.

Overview of the Statement of Net Position of the Shelter

The S*tatement of Net Position* presents information on all assets and liabilities. Over time, increases or decreases in the net position may serve as a useful indicator of whether the financial position is strengthening or losing ground.

Overall, the Shelter's net position has decreased by 15% from 2024 and Friends' net position nearly tripled.

At the end of 2025 the Shelter reported net investment in capital assets of $550,467, $2,249,372 in restricted net position and $72,177 in unrestricted net position. Restricted funds are comprised of the following:

- A Capital Improvement Fund equal to a minimum of $500,000 whose use will be for replacement of capital equipment, new capital equipment and improvements or expansion of our facility. This amount has been set aside since 2012, as required by intergovernmental agreement.

- A Contingency/Emergency Fund, as required by intergovernmental agreement, with a minimum amount of three months operating expenses as calculated from the prior year; $1,670,787.

- An Operational Readiness Fund that is designated as a flexible emergency financial resource that supports the organization's capacity to operate effectively, respond to emergencies, and advance mission-critical initiatives. At the end of 2025 the balance in this account was $78,585.

	2025	2024	Dollar Variance	Variance Percentage
ASSETS				
Current assets	$ 2,737,593	$ 3,357,206	$ (619,613)	-18%
Property and equipment	550,467	565,006	(14,539)	-3%
Total Assets	$ 3,288,060	$ 3,922,212	$ (634,152)	-16%
LIABILITIES AND NET POSITION				
Total Liabilities	$ 416,044	$ 535,866	$ (119,822)	-22%
Net Position				
Net investment in capital assets	550,467	544,364	6,103	1%
Restricted	2,249,372	2,190,921	58,451	3%
Unrestricted	72,177	651,061	(578,884)	-89%
Total Net Position	2,872,016	3,386,346	(514,330)	-15%
Total Liabilities and Net Position	$ 3,288,060	$ 3,922,212	$ (634,152)	-16%

Overview of the Statement of Revenues, Expenses and Changes in Net Position of the Shelter

The *Statement of Revenues, Expenses and Changes in Net Position* presents information that reflects how the Shelter's net position changed during the past year. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.

Overall, the Shelter's revenue increased by 7% due to an increase in charges for services, IGA assessment and distributions from Friends.

The 4% increase in expenses in 2025 was largely attributable to the organization's investment in cost-of-living salary adjustments for employees, rising insurance premiums for both organizational coverage and employee benefits, and continued inflationary pressures affecting vendor pricing and operating costs.

	2025	2024	Dollar Variance	Variance Percentage
Operating Revenue				
Charges for services	$ 1,749,904	$ 1,645,651	$ 104,253	6%
Dog licensing fees	394,709	420,018	(25,309)	-6%
Assessments	1,379,120	1,233,855	145,265	12%
Donations and events	2,610,829	2,445,520	165,309	7%
Total Operating Revenue	6,134,562	5,745,044	389,518	7%
Total Operating Expenses	6,773,779	6,532,768	241,011	4%
Net Operating Loss	(639,217)	(787,724)	148,507	19%
Nonoperating Revenue	124,887	195,850	(70,963)	-36%
Change in Net Position	$ (514,330)	$ (591,874)	$ 77,544	13%

Shelter Budgetary Highlights

The Shelter prepares its budget on a non-GAAP budgetary basis of accounting to recognize capital outlays in addition to operating and nonoperating revenue and contributions. Capital contributions of facilities and depreciation are not reflected on the budget since they do not affect "funds available." Budgets are required by state statute.

Shelter Long-Term Debt

The Shelter does not carry any long-term debt.

Shelter Capital Assets

The Shelter sets capital items with a minimum value of $5,000 per individual item on a depreciation schedule.

Economic Factors and Next Year's Budget

In 2025, the Shelter experienced the following economic factors:

- Experienced a 10-12% increase in prices in veterinary supply vendors
- Offset increase in animal care supply vendors by transitioning to new pet food vendor with lower costs and additional sponsorship benefits
- Continued capital improvements in veterinary spaces through equipment and facility upgrades

Financial considerations for 2026:

- Feline population in the Denver metro area and statewide impacting shelter population and adoption revenue
- A 2% increase in payroll expenses to allow for cost-of-living adjustments
- Rapidly increasing insurance premiums for shelter and employee benefits
- Jefferson County has provided notice of their intention to withdraw participation from the Shelter's Intergovernmental Agreement. Their current extended deadline is August 1, 2026.
- Early request to jurisdictions to consider annual inflationary increase to annual contribution

Requests for Information

This report is designed to provide a general overview of the Shelter's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to:

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Phone: 720.407.5210
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Foothills Animal Shelter
580 McIntyre Street
Golden, Colorado 80401

Foothills Animal Shelter
Statement of Net Position
December 31, 2025

	Primary Government	Component Unit
	Shelter	Friends
ASSETS		
Current Assets		
Cash and cash equivalents	$ 2,663,852	$ 281,531
Accounts receivable	34,219	6,397
Prepaid expenses	37,434	-
Due from component unit	2,088	22,178
Total Current Assets	2,737,593	310,106
Noncurrent Assets		
Capital assets, net of accumulated depreciation	550,467	-
Total Assets	$ 3,288,060	$ 310,106
LIABILITIES		
Current Liabilities		
Accounts payable	$ 63,581	$ 3,420
Accrued liabilities	77,164	-
Due to primary government	22,178	2,088
Total Current Liabilities	162,923	5,508
Noncurrent Liabilities		
Accrued compensated absences	253,121	-
Total Liabilities	416,044	5,508
Net Position		
Net investment in capital assets	550,467	-
Restricted for		
Capital improvements	500,000	-
Operating reserve	1,670,787	-
Animal Relief Fund	78,585	22,876
Other programs	-	8,201
Unrestricted	72,177	273,521
Total Net Position	2,872,016	304,598
Total Liabilities and Net Position	$ 3,288,060	$ 310,106

Foothills Animal Shelter
Statement of Revenues, Expenses and Changes in Net Position
Year Ended December 31, 2025

	Primary Government	Component Unit
	Shelter	Friends
Revenues		
Charges for services	$ 1,749,904	$ -
Dog licensing fees	394,709	-
Intergovernmental Agreement (IGA) assessments	1,379,120	-
Donations and events	115,576	2,896,989
Distributions from component unit	2,495,253	-
Total Revenues	6,134,562	2,896,989
Expenses		
Communications	93,275	-
Personnel	5,235,615	-
Professional services	97,461	-
Animal care	660,457	-
Property maintenance and repairs	1,325	-
Administration	393,317	61,645
Utilities	146,336	-
Dog licensing administration	52,574	-
Fundraising	10,100	135,565
Programs	-	2,731
Distributions to primary government	-	2,495,253
Depreciation	83,319	-
Total Expenses	6,773,779	2,695,194
Net Operating Income (Loss)	(639,217)	201,795
Nonoperating Revenues		
Investment income	124,503	-
Other	384	-
Total Nonoperating Revenues	124,887	-
Change in Net Position	(514,330)	201,795
Net Position, Beginning of Year	3,386,346	102,803
Net Position, End of Year	$ 2,872,016	$ 304,598

Foothills Animal Shelter
Statement of Cash Flows
Year Ended December 31, 2025

	Primary Government Shelter	Component Unit Friends
Cash Flows from Operating Activities		
Cash received from customers	$ 1,749,904	$ -
Cash received from donors	115,576	2,895,842
Dog licensing fees received	385,959	-
Cash received from IGA assessments	1,379,120	-
Cash received by (paid to) primary government	2,515,671	(2,515,671)
Cash paid to vendors and others	(1,204,934)	(197,086)
Cash paid to employees	(5,639,313)	-
Net Cash Provided by (Used in) Operating Activities	(698,017)	183,085
Cash Flows from Capital and Related Financing Activities		
Purchase of capital assets	(68,780)	-
Cash Flows from Investing Activities		
Investment income received	124,887	-
Net Increase (Decrease) in Cash and Cash Equivalents	(641,910)	183,085
Cash and Cash Equivalents, Beginning of Year	3,305,762	98,446
Cash and Cash Equivalents, End of Year	$ 2,663,852	$ 281,531
Reconciliation of Net Operating Income (Loss) to Net Cash Provided by (Used In) Operating Activities		
Net operating income (loss)	$ (639,217)	$ 201,795
Depreciation	83,319	-
Changes in assets and liabilities		
Accounts receivable	(8,750)	(1,147)
Prepaid expenses	(11,786)	-
Due to (from) component unit/primary government	20,418	(20,418)
Accounts payable and accrued liabilities	(184,194)	2,855
Accrued compensated absences	42,193	-
Net Cash Provided by (Used in) Operating Activities	$ (698,017)	$ 183,085
Noncash Investing Activities Cash Flow Information		
Purchases of capital assets included in accounts payable	$ -	$ -

Note 1. Nature of Operations and Summary of Significant Accounting Policies

Nature of Operations

The Table Mountain Animal Center was established by an intergovernmental agreement dated March 15, 1976, for the administration and operation of a common animal shelter. In August 2012, an amended intergovernmental agreement changed the name of the shelter to the Foothills Animal Shelter (the Shelter). Current participating entities are as follows:

Jefferson County	City of Lakewood
City of Arvada	City of Westminster
City of Edgewater	City of Wheat Ridge
City of Golden	

The Shelter's Board of Directors consists of appointed members from the participating entities. Each participating entity is entitled to appoint one member to the board.

Reporting Entity

The financial reporting entity consists of the Shelter, organizations for which the Shelter is financially accountable, and organizations that raise and hold economic resources for the direct benefit of the Shelter. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the Shelter. Legally separate organizations for which the Shelter is financially accountable are considered part of the reporting entity. Financial accountability exists if the Shelter appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if there is a potential for the organization to provide benefits to, or impose financial burdens on, the Shelter.

Based on the application of these criteria, the Shelter includes Friends of Foothills Animal Shelter (Friends), a nonprofit organization as defined in Section 501(c)(3) of the Internal Revenue Code, in its reporting entity. Friends was formed to encourage humanity to animals by education and in cooperation with the Shelter, to raise funds to assist the Shelter in fulfilling its mission, and to engage in any other lawful business or activities for the benefit of the Shelter and the prevention of cruelty to animals. Friends is discretely presented in the Shelter's financial statements and does not issue separate financial statements.

Basis of Accounting and Presentation

The Shelter uses an enterprise fund to account for its operations. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where fees are charged to external users for goods or services.

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with ongoing operations. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for a specific use, it is the Shelter's practice to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash Equivalents

The Shelter considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2025, cash equivalents consisted primarily of an interest in a local government investment pool, described in Note 2.

Capital Assets

Capital assets are recorded at cost at the date of acquisition, or acquisition value at the date of donation if acquired by gift. It is the Shelter's policy to capitalize property and equipment with a cost of $5,000 or more and a life in excess of one year. Depreciation is computed using the straight-line method over the estimated useful life of each asset. The following estimated useful lives are being used by the Shelter:

Building improvements	5 - 10 years
Furniture and equipment	5 - 10 years
Vehicles	6 years

Compensated Absences

Shelter policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as vacation and sick benefits are earned whether the employee is expected to realize the benefit as time off or in cash.

Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at statement of net position date plus an additional amount for compensation-related payments such as social security and Medicare taxes computed using rates in effect at that date. These liabilities are then valued using an estimate of leave more-likely-than-not to be used for time off or otherwise paid or settled. This estimate includes evaluating historical use and settlement trends and management's determination of any facts or circumstances that indicate those historical trends may not be reflective of estimated future use, if relevant.

Net Position

Net position is restricted when constraints placed on the use of resources are externally imposed. The intergovernmental agreement requires the Shelter to establish a capital improvement fund equal to a minimum of $500,000, which has been reported as restricted net position in the financial statements. Uses of the fund include replacement or procurement of capital equipment and improvement or expansion of the facility. If funds are used from the capital improvement fund, the fund shall be returned to the minimum balance within a two-year period.

The intergovernmental agreement requires the Shelter to establish a contingency/emergency fund equal to a minimum of three months of operating expenses as calculated from the prior year.

Animal Relief Fund (ARF) monies are placed in reserve for the purpose of offsetting or subsidizing the costs of providing humane services for animals in the care of the Shelter when such animal meet one or more of the following criteria: (1) a victim of abuse or neglect; (2) part of a mass impound; (3) exotic, requiring specialized diet, health care or shelter; (4) displaced due to natural disaster; (5) presenting extraordinary health care needs and/or complications.

Note 2. Cash and Investments

Summary of Carrying Values

The carrying values of deposits and investments shown above are included in the statement of net position as follows:

	Primary Government	Component Unit
	Shelter	Friends
Cash on hand	$ 473	$ -
Undeposited funds	2,716	-
Deposits	81,086	281,531
CSAFE Local Government Investment Pool	2,579,577	-
	$ 2,663,852	$ 281,531

Deposits

The Colorado *Public Deposit Protection Act* (PDPA) requires local government entities to deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2025, the Shelter had bank deposits of approximately $84,000, collateralized with securities held by the financial institution's agent but not in the Shelter's name. At December 31, 2025, the Shelter and Friends had bank deposits in excess of FDIC insurance limits totaling approximately $0 and $30,000, respectively.

Investments

The Shelter is required to comply with state statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

Investment in External Investment Pool

At December 31, 2025, the Shelter had $2,579,577 invested in the Colorado Surplus Asset Fund Trust (CSAFE), an investment vehicle established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating CSAFE. CSAFE operates in conformity with the Securities and Exchange Commission's Rule 2a-7. CSAFE is measured at the net asset value per share, with each share valued at $1.00. CSAFE is rated AAAm by Standard and Poor's.

Investments of CSAFE are limited to those allowed by state statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments. CSAFE is designed to provide local governments with a convenient method for investing in short-term investments carefully chosen to provide maximum safety and liquidity, while still maximizing interest earnings.

Interest Rate Risk

State statutes generally limit investments to a maturity of five years, unless the governing board authorizes the investment for a period in excess of five years.

Credit Risk

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. State statutes limit certain investments to those with specified ratings from nationally recognized statistical rating organizations, depending on the type of investment.

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Shelter will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Shelter's investment policy requires that investments be placed with two or more financial institutions and in such amounts or proportions of total investments or assets as may be reasonable and prudent.

Concentration of Credit Risk

State statues generally do not limit the amount that may be invested in any one issuer.

Note 3. Capital Assets

Capital assets activity for the year ended December 31, 2025, was:

	Balance 12/31/2024	Additions	Deletions	Balance 12/31/2025
Capital Assets				
Buildings and improvements	$ 468,697	$ 28,502	$ -	$ 497,199
Construction in progress	-	7,403	-	7,403
Furniture and equipment	331,333	29,274	-	360,607
Vehicles	75,245	3,601	-	78,846
	875,275	68,780	-	944,055
Accumulated Depreciation				
Buildings and improvements	(159,181)	(50,188)	-	(209,369)
Furniture and equipment	(147,027)	(17,915)	-	(164,942)
Vehicles	(4,061)	(15,216)	-	(19,277)
	(310,269)	(83,319)	-	(393,588)
Capital Assets, Net	$ 565,006	$ (14,539)	$ -	$ 550,467

Note 4. Pension Plans

401(k) Plan

All employees with 500 hours of service and at least 18 years of age are eligible to participate in the plan. Hours of service are evaluated at 6 and 12 months of employment. Participant contributions are fully vested on the date of eligibility. The Shelter matches 100% of employee contributions up to 3% and 50% of employee contributions up to an additional 2% of eligible compensation. For the year ended December 31, 2025, the Shelter contributed $98,720 to the plan.

457 Plan

Certain former employees were given the option of voluntarily contributing to a deferred compensation plan. The plan is administered by TD Ameritrade and is closed to new applicants.

Note 5. Commitments and Contingencies

Facility Financing Agreement

In August 2010, the Shelter entered into an agreement with Jefferson County to lease a county-owned facility for 50 years, from August 9, 2010, and terminating August 9, 2060. The lease agreement requires annual lease payments of $10. An intergovernmental agreement between the Cities of Arvada, Lakewood, Wheat Ridge, Golden and Westminster and Jefferson County implemented a county-wide dog licensing program to finance the construction of the facility.

In August 2012, the participating entities amended the intergovernmental agreement to permit dog licensing fees from the county-wide dog licensing program, to be used for operating costs of the Shelter, capital improvements, and maintenance. The participating entities pay an assessment to Jefferson County to repay debt service related to the construction of the facility.

In February 2022, the participating entities amended the agreement to establish and codify annual assessments, to consolidate and simplify the annual billing of license fees to each municipality and to make effective various other administrative changes.

General Litigation

The Shelter is subject to claims and lawsuits that arose primarily in the ordinary course of its activities. It is the opinion of management the disposition or ultimate resolution of such claims and lawsuits will not have a material adverse effect on the net position, change in net position and cash flows of the Shelter. Events could occur that would change this estimate materially in the near term.

Required Supplementary Information

Foothills Animal Shelter
Budgetary Comparison Schedule and Related Notes
Year Ended December 31, 2025

	Original and Final Budget	Actual	Variance
Revenues			
Charges for services	$ 1,721,500	$ 1,749,904	$ 28,404
Dog licensing fees	378,861	394,709	15,848
IGA assessments	1,368,035	1,379,120	11,085
Donations and events	586,000	115,576	(470,424)
Distributions from component unit	2,700,000	2,495,253	(204,747)
Investment income	150,000	124,503	(25,497)
Total Revenues	6,904,396	6,259,065	(645,331)
Expenditures			
Communications	28,000	93,275	(65,275)
Personnel	5,468,500	5,235,615	232,885
Professional services	124,000	97,461	26,539
Animal care	602,000	660,457	(58,457)
Administration	398,896	393,317	5,579
Utilities	136,000	146,336	(10,336)
Dog licensing administration	137,000	52,574	84,426
Fundraising	10,000	10,100	(100)
Total Expenditures	6,904,396	6,690,460	213,936
Change in Net Position, Budgetary Basis	$ -	(431,395)	$ (431,395)
Reconciliation to GAAP basis			
Add/(less)			
Depreciation		(83,319)	
Other		384	
Change in Net Position, GAAP Basis		$ (514,330)	

Notes to Schedule

Annual budgets are adopted by the Board of Directors on a non-GAAP budgetary basis, whereby capital outlay is budgeted as an expense and depreciation and any related gain/loss on disposals are not budgeted. All appropriations lapse at fiscal year-end.

The Shelter follows these procedures to establish the budgetary information reflected in the financial statements:

- The Executive Director submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments
- Prior to December 31, the budget is legally adopted through passage of a resolution

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Board of Directors
Foothills Animal Shelter
Golden, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of Foothills Animal Shelter and its discretely presented component unit (collectively, the Shelter), which comprise the Shelter's statement of net position as of December 31, 2025, and the related statements of revenues, expenses, and changes in net position and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated June 25, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Shelter's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Shelter's internal control. Accordingly, we do not express an opinion on the effectiveness of the Shelter's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Shelter's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

Denver, Colorado
June 25, 2026